

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BERN

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY LONDON

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AMEMBASSY THE HAGUE

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TAGS:SPOP

SUBJECT: CLAXTON VISIT TO DONOR COUNTRIES ASSISTING
POPULATION PROGRAMS.

1. IN VIEW OF CONTINUING EXPANSION OF POPULATION PROGRAMS
IN 30 COUNTRIES AND ANTICIPATED GROWING NUMBER OF
COUNTRIES DESIRING PROGRAMS, DEPARTMENT AND AID BELIEVE
THERE WILL BE CONTINUING NEED FOR SUBSTANTIAL ANNUAL
INCREASES IN FUNDS FROM DONOR COUNTRIES FOR ASSISTANCE TO
SUCH PROGRAMS THROUGH BILATERAL OR MULTILATERAL SOURCES,
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ESPECIALLY UN FUND FOR POPULATION ACTIVITIES (UNFPA)

AND INTERNATIONAL PLANNED PARENTHOOD FEDERATION (IPPF).
EXAMPLE, UNFPA ALREADY HAS REQUESTS FOR \$120 MILLION
ASSISTANCE, IS SEEKING \$80 MILLION REPLENISHMENT FOR 1975,
AND WILL BE UNABLE PROVIDE REMAINDER OF REQUESTED
ASSISTANCE.

2. U.S. AID OF ABOUT \$125 MILLION NOW PROVIDES ABOUT 75
TOTAL ASSISTANCE FUNDS FROM ALL DONOR COUNTRIES TO ALL
POPULATION PROGRAMS. AID ALLOCATES ABOUT 7 OF BASIC AID
PROGRAMS OR ABOUT 3 OF TOTAL ODA INCLUDING PL 480 AND OTHER
AID. MAIN DIFFICULTY IS THAT OTHER COUNTRIES WITH LARGE AID
PROGRAMS ALLOCATE ONE PERCENT OR LESS OF SUCH PROGRAMS TO
POPULATION. ESSENTIALLY, ALL THIS IS TO UNFPA PLUS IPPF.

VERY LITTLE TO BILATERAL PROGRAMS. EXAMPLES: UK WITH
300 MILLION POUNDS AID PROGRAM ALLOCATES ONE MILLION
POUNDS TO UNFPA PLUS IPPF. PLANS TO INCREASE TO 2.4
MILLION POUNDS FOR 1975. JAPAN WITH \$600 MILLION AID
PROGRAM PLANS TO ALLOCATE \$6.5 MILLION TO MULTI-
LATERAL PROGRAMS, ONE-HALF MILLION TO BILATERAL. CANADA
AND GERMANY, EACH ALLOCATE ABOUT 1 OF THEIR TOTAL
ECONOMIC AID TO POPULATION. FRANCE ALLOCATES \$100,000
TO UNFPA.

3. SMALLER AID PROGRAMS BY NETHERLANDS, SWEDEN, NORWAY,
DENMARK, PROVIDE 8-10 PERCENTAGE POINTS TO POPULATION
PROGRAMS. ITALY ANNOUNCED \$100,000 TO UNFPA AT UNDP
JANUARY GOVERNING BOARD SESSION.

4. TOTAL AID BY DONOR COUNTRIES TO POPULATION PROGRAMS
FOR LDC'S THROUGH BILATERAL OR MULTILATERAL CHANNELS IS
ABOUT \$175 PER YEAR. WORLD BANK ADDS ROUGHLY \$25 MILLION
IRREGULARLY.

5. ROUGH ESTIMATES SHOW NEEDS OF LDC'S FOR OUTSIDE AID
WILL INCREASE IN ORDER OF ABOUT \$100 MILLION PER YEAR AS
PROGRAMS BEGIN TO EXPAND MORE RAPIDLY IN LIGHT OF CURRENT
SUCCESES AND PROMOTION GROWING OUT OF BUCHAREST.

6. OBVIOUSLY NECESSARY TO OBTAIN SUBSTANTIAL ANNUAL
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INCREASES IN ALLOCATIONS CANADA, UK, GERMANY, AND JAPAN
AS PART OF A GENERAL PATTERN OF INCREASES BY ALL DONORS.
ANNUAL INCREASE IN ALLOCATIONS OF ABOUT ONE PERCENTAGE
POINT OF TOTAL AID PROGRAMS WOULD APPROXIMATE NEED.

7. DEPARTMENT AND AID SENDING PHILANDER P. CLAXTON, JR.,
FORMERLY SPECIAL ASSISTANT TO SECRETARY FOR POPULATION
MATTERS AND A US REPRESENTATIVE TO BUCHAREST, NOW CONSUL-

TANT TO DEPARTMENT, TO VISIT ALL DONOR COUNTRIES TO DISCUSS NEEDS DESCRIBED ABOVE AND CONSULT ON BEST WAYS TO OBTAIN MAGNITUDE OF ANNUAL INCREASES IN ALLOCATIONS TO POPULATION ACTIVITIES REQUIRED TO MEET NEEDS. OBJECT IS NOT TO OBTAIN CATEGORIC RESPONSES NOW BUT TO GENERATE SERIOUS CONSIDERATION OF MAGNITUDE OF DONOR ACTION REQUIRED, LOOKING TOWARD FOLLOW-UP LATER IN YEAR. CLAXTON WISHES DISCUSSION WITH HIGHEST LEVEL OFFICIALS RESPONSIBLE FOR DECISIONS ON SUCH MATTERS, AND WHERE APPROPRIATE IF POSSIBLE, TO BE ACCOMPANIED BY AMBASSADOR, DCM, OR OTHER HIGH-LEVEL OFFICIAL TO SIGNIFY SERIOUSNESS OF U.S. CONCERN.

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8. WOULD APPRECIATE MAKING APPOINTMENTS WITH RELEVANT OFFICIALS ACCORDING TO FOLLOWING SCHEDULE: (A) FOR LONDON. CLAXTON WILL ARRIVE LONDON MARCH 5 AT 8:40 P.M. BY PAN AM FLIGHT 100. HE WILL BE AVAILABLE THROUGH MARCH 8. SUGGESTS, AMONG OTHERS, APPOINTMENTS BE MADE FOR HIM WITH LORD SHEPHERD OF POPULATION COMMISSION; JUDITH HART, ODM; AND WILL MATHIESON, ODM; (B) FOR OTHER ADDRESSEES: DETAILS OF ETA, ETD, REQUESTS FOR HOTEL RESERVATIONS AND APPOINTMENTS, AND OTHER ASSISTANCE WILL FOLLOW. (C) FOR BRUSSELS: WOULD ALSO APPRECIATE APPOINTMENT WITH OFFICIALS EUROPEAN COMMUNITY AID PROGRAMS; (D) FOR PARIS: WOULD ALSO APPRECIATE MEETING WITH MAURICE WILLIAMS. KISSINGER

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